Item No.: 6f_Supp Date of Meeting: June 5, 2012

Fishermen's Terminal Net Sheds Code Compliance Improvements

June 5, 2012





Where a sustainable world is headed."

Net Repair Yard – May 2012





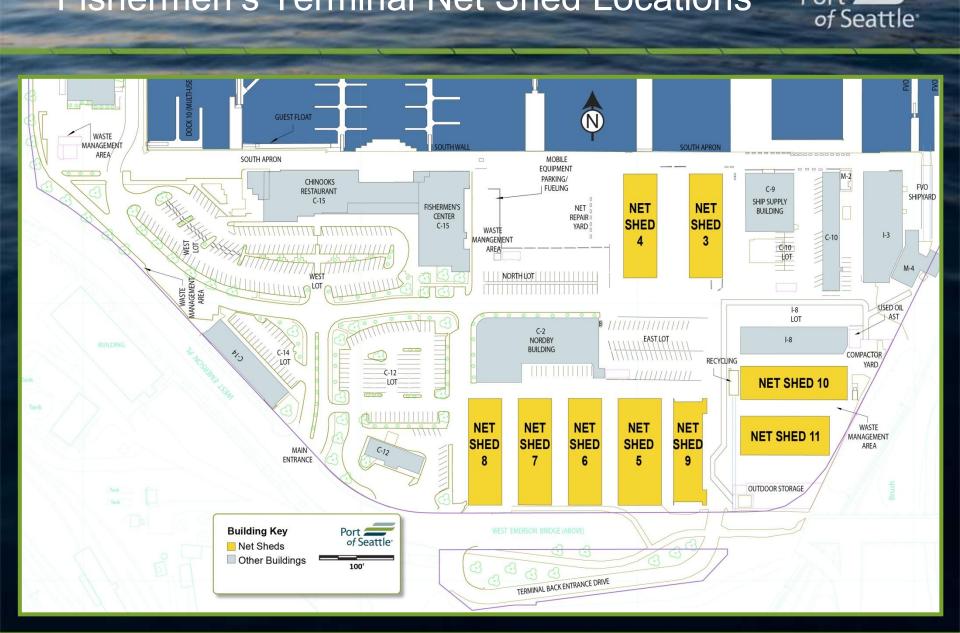
Fishermen's Terminal Net Sheds Code Compliance Improvements



Overarching 25-Year Planning Process

- Initial steps: Asset Condition Assessment (2008), Customer Outreach (2009), Net Shed replacement analysis (2009)
- Fundamental planning assumption that net sheds are critical to FT fishing customers
- Studied several alternatives for providing net shed use (2009)
- Significant constraints bear on the net shed planning process:
 - Net sheds and open storage uses, while critical to the fleets, are lowrevenue uses
 - Soils are poor for construction, raising new construction costs
- Development scenarios include demolition of two net sheds
 - Net sheds 3 & 4 *or* net sheds 7 & 8
 - These four net sheds will be phased at the end of the code compliance construction to allow for development decisions to be made.

Fishermen's Terminal Net Shed Locations



Port ____







Sample of Existing FT Net Shed Lockers Interior

June 5, 2012

Fishermen's Terminal Net Sheds Code Compliance Improvements



Net Shed Storage Commodity Material ExamplesGroup A PlasticsClass I – IV

- Wax (candles, wax paper)
- ABS plastic (piping, electrical enclosures, protective headgear, and carrying cases)
- Foam rubber (cushioning and clothing/shoe inserts)
- Polystyrene plastic (styrofoam, plastic cutlery, and computer monitor cabinets)
- Polyethylene plastic (garbage bags, wraps, bottles, and electrical wire insulation)
- Polypropylene plastic (nets, bags and bottles)
- Polyurethane plastic (coatings, footwear, and equipment components)
- Polyvinyl chloride plastic (>15% plasticized) (electrical cable insulation)
- PET plastic (soft drink bottles)
- Rubber tires

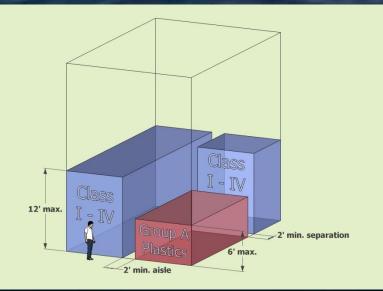
- Wood
- Cardboard
- Metal
- Natural fibers
- Nylon (clothing & netting)
- Polycarbonate plastic (compact discs and eyeglasses)
- Phenolic plastic (electrical insulators and automotive equipment components)
- Silicone (kitchenware, sealing membranes, and adhesives)
- Fluoroplastics (Teflon films and equipment components)
- Polyvinyl chloride (<15% plasticized) (piping)
- Melamine (utensils, bowls, & furniture laminate)

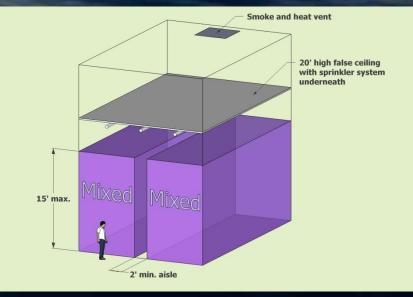
FT Net Sheds Code Compliance



- Net sheds vary in age, size, construction, and layout
- Fishermen's storage needs have changed over time
- Port has been working with tenants since 2006 on storage/usage policies
- Port cited by City of Seattle Fire Department in 2009 for fire & building code violations
- Port has since worked closely with SFD and DPD to address City's concerns
- Staff implemented a Pilot Storage Program and other improvements
- Port hired a fire protection consultant to interpret codes and determine code compliant storage options
- City concurred with four identified options and staff completed initial evaluation
- Net sheds must be improved to achieve code compliance
- Final project design to be approved by the City





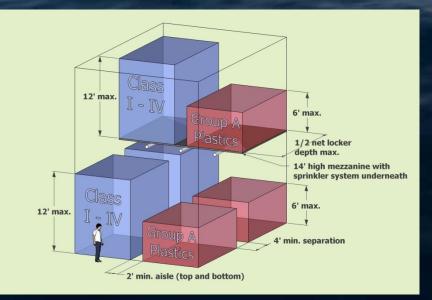


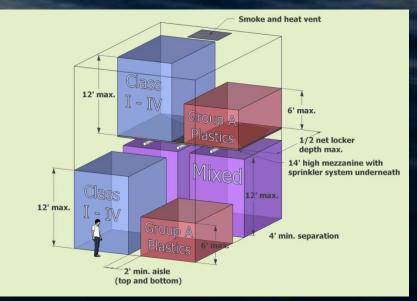
Option 1 Non-high-piled Storage – Single Level Preliminary Est. Project Cost = Approx. \$2,000,000

Option 3

High-piled Storage – Single Level Preliminary Est. Project Cost = Approx. \$6,000,000







Option 2 Non-high-piled Storage – Multi-level Preliminary Est. Project Cost = Approx. \$8,700,000

Option 4

High-piled Storage – Multi-level Preliminary Est. Project Cost = Approx. \$9,700,000



Example Net Locker Gross Storage Volumes

Typical gross storage volume within <u>each</u> Net Shed #10 locker:

Existing	Option 3	Option 1 Gross	Options 2 & 4
Gross	Gross	Volume Range	Gross Volume
Volume (CF)	Volume (CF)	(CF)	Range (CF)
12,600	8,100	3,240 - 6,480	4,560 – 7,320

- Gross volume ranges for Options 1, 2, & 4 reflect limits between 100% Group A Plastics (6' max storage height) and 100% other commodities (12' max storage height) being stored. Actual gross storage volume will fall somewhere between these limits.
- Note: Percentage of existing gross volume utilized by a typical tenant in Net Shed #10 is approximately 15%-30%.



Option 1

- Provides the lowest potential gross storage volume among four proposed options approximately half the gross volume of Option 3.
- Gross storage volume provided likely to be inadequate for typical customer's needs when the majority of commodities being stored are Group A Plastics.
- Does not match existing storage conditions of high-piled mixed commodities
- Requires segregation of net shed contents between various plastics and other types of commodities and 2 feet minimum separation between them.
- Requires storage master plan within each net shed to ensure contents are separated per code between adjacent net lockers.
- Restricts storage heights i.e. plastics at 6 feet maximum; other commodities 12 feet maximum.
- Places Port in the role of enforcement agency to ensure contents are code compliant on perpetual basis. Estimated additional staff cost may be up to \$80,000 per year depending on the amount of staff time required.
- Requires lowest cost of building improvements among four storage options.
- Required improvements can be completed in a single net locker at a time.



Options 2 and 4

- Gross storage volume provided may be inadequate for typical customer's needs when
 the majority of commodities being stored are Group A Plastics.
- Requires highest cost of improvements among storage options.
- Does not match existing storage conditions of high-piled mixed commodities.
- Requires segregation of net shed contents between various plastics and other types of commodities and 2 feet minimum separation between them.
- Requires storage master plan within each net shed to ensure contents are separated per code between adjacent net lockers.
- Restricts storage heights i.e. plastics at 6 feet maximum; other commodities at 12 feet maximum.
- Places Port in the role of enforcement agency to ensure contents are segregated & code compliant on perpetual basis. Estimated additional staff cost may be up to \$80,000 per year depending on the amount of staff time required.
- Construction of required improvements will necessitate vacating multiple net lockers at a time within each net shed.
- Partially replaces existing tenant constructed lofts, where they exist, with code compliant 2nd level mezzanine structures



Option 3

- Provides greatest guaranteed amount of gross storage volume among four proposed options i.e. roughly twice the amount of Option 1 average volume.
- Does not require segregation and separation of net shed contents; most closely matches current use by fishermen considered to be high-piled, mixed commodities.
- Does not require storage master plan for each net shed.
- Allows for maximum storage height of 15 feet for all commodities.
- Port not required to be the enforcement agency to ensure contents are segregated & comply w/codes.
- Construction of required improvements will necessitate vacating multiple net lockers at a time within each net shed.



Port Risk Management Perspective Option 1

- Port staff performing "compliance oversight" must be trained to identify and classify all the commodities.
- The Port must create policies, procedures and penalties applicable to tenants whose storage is out of compliance with the code requirements, including eviction.
- If the Port does not provide compliance oversight, the Port's liability increases. The Port will be held to a higher degree of responsibility.
- If tenants don't comply with the Port's storage policies, regulations and procedures, and the Port doesn't act, the Port creates its own liability by not enforcing its own policies.
- While existing overhead sprinklers will control the fire if storage is in compliance with code, overall fire damage will be greater in Option 1 because it is likely that fire, smoke and water damage will spread to areas beyond the net shed where the fire started.



Port Risk Management Perspective Option 3

- Compliance oversight is not as much a burden for Port staff in Option 3. Training of Port staff is much simpler.
- The Port's policies, procedures and penalties for Option 3 will be simpler to understand and enforce, but the Port still must ensure that tenants comply with storage requirements to minimize liability. Eviction is still a possibility.
- The fire protection system in Option 3 will confine and reduce overall fire damage and limit smoke and water damage in areas beyond the specific net shed where the fire started.



Why Option 3 is being recommended:

- Provides greatest guaranteed amount of gross storage volume on average, twice as much as Option 1 and one third more than Options 2 & 4 – due to mixed commodities advantage
- Most closely matches fishermen's current use ("high-piled" mixed commodities) of net lockers
- Allows greatest efficiency and flexibility in meeting customers' storage needs
- No required segregation and separation of stored commodities
- No challenging requirements or perpetual cost for staff and customers to maintain and enforce the segregation and long-term code compliance.
- No need for overall building master planning i.e. individual locker configurations are independent of one another
- Least long-term code compliance liabilities and costs



Next project steps:

<u>2012</u>

- Complete logistics planning and construction phasing
- Perform net sheds improvements design & permitting

<u>2013</u>

- Complete net sheds improvements design & permitting
- Complete final construction cost estimate & bid documents
- Return to Commission for construction funding request
- Advertise for bids and start construction of improvements

<u>2014 - 2015</u>

 Complete improvements construction for seven to nine buildings per final FT 25-Year Plan